

WHY DO WE NEED TO LABEL GENETICALLY MODIFIED (GM) FOOD PRODUCTS?

FACTS FOR SOUTH AFRICAN CONSUMERS

GM crops have been growing in South Africa since 1997 and our supermarket shelves are stocked with a wide variety of genetically modified (GM) foods but most South Africans are ignorant about Genetic Modification and the GM content of the foods they consume.

A brief history of GM crops in South Africa

In 2004-2005 it was estimated that GM cotton, maize and Soya crops were grown on 300-500,000 hectares of South African land. Approximately 75-80% of cotton plantings, 6-20% of maize plantings, and 22-30% of soy plantings were said to be GM varieties.ⁱ

White maize is the staple food for millions of people in South Africa and the Southern African region.ⁱⁱ In addition to locally grown maize, South Africa has imported hundreds of thousands of metric tonnes of GM maize from Argentina and the United States, which although primarily used for animal feed, also enters the human food chain directly

GM cotton has been growing commercially in South Africa since 1997. Cottonseeds are crushed to produce cottonseed oil, which is used in cooking oil, shortening, salad dressing, and in snack foods such as crackers, biscuits and chips. The meal and hulls produced from cottonseeds are fed to livestock.

GM Soya was first planted for food and animal feed in 2001. Foodstuffs produced from soybeans include purified oil used in margarine, shortening, cooking and salad oils, tofu, Tempe, Soya sauce, and simulated milk and meat products. Soya is also used in a wide variety of processed foods, including ice cream, burgers, and fish paste.

GM material may be present in meat, milk and eggs derived from animals fed on GM animal feed.

Consumer rights

Throughout the world, consumers have demanded their rights to information, safe food, and freedom of choice and forced governments to label GM foods. Even though labels do not make GM foods safe or acceptable, they do provide consumers with sufficient information to make an informed choice.

The global food system is becoming increasingly contaminated with GMOs because GM producing/exporting countries such as the US, Argentina and Canada, have refused to introduce appropriate systems to segregate GMOs from non-GMOs, from farm- to- plate.

As a result, it is difficult for importing countries to guarantee GM free foodstuff for their consumers. Hence, it has become the norm that a certain percentage of GM content in foods is *tolerated*. Products containing amounts beyond the agreed '*tolerance*' level must be labelled. Tolerance levels are also known as 'threshold levels.' Foodstuff containing GM content that exceeds the tolerance/ threshold level must be labelled. Globally, the European Union (EU) has set the lowest threshold level of 0.9.

GM food labelling regulations and thresholds of other countries

Country	Status of GM Labelling	% Threshold
Australia & New Zealand	Mandatory	1.0%
Brazil	Mandatory	1.0%
Canada	Voluntary	5.0%
China	Mandatory	1.0%
European Union	Mandatory	0.9%
Indonesia	Mandatory	5.0%
Israel	Mandatory	0.9%
Japan	Mandatory	5.0%
Philippines	Voluntary	N/A
Russia	Mandatory	0.9%
Saudi Arabia	Mandatory	1.0%
South Korea	Mandatory	3.0%
Switzerland	Mandatory	0.9%
Taiwan	Mandatory	5.0%
Thailand	Mandatory	5.0%
USA	Voluntary	5.0%

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South Africa's labelling policy

In South Africa there is no mandatory labelling of GM foods that are currently grown, or imported into the country.

The South African government believes that GM foods are safe and mandatory labelling is unnecessary. The Department of Health says:

- Compulsory labelling is expensive and would lead to an increase in food prices;
- Diagnostic techniques to detect and identify transgenic (genetically modified) genetic material are expensive and unreliable;
- It is costly to segregate GM and non-GM foods; and
- Compulsory labelling is unrealistic because GMOs may increasingly appear in 30,000 products containing maize and soya ingredients.

However, there are no independent studies available to date that confirm these policy statements.

In 2004 the Minister of Agriculture and Land Affairs, Thoko Didiza said: "Consumers can enquire from the seller of the food whether it is genetically modified or not and determine if they wish to consume it."ⁱⁱⁱ The government claims that independent safety assessments have been conducted yet there is no evidence to back this up

Ironically, even though consumers are kept in the dark about whether the food they buy is GM or not, South African legislation called the Genetically Modified Organisms Act,

holds consumers, and not producers, liable for any adverse effects that may result from consuming GM foods.

The *Regulations Relating to the Labelling of Foodstuffs Obtained Through Certain Techniques of Genetic Modification*, found in the *Foodstuffs, Cosmetics and Disinfectants Act*, stipulate that the only foodstuffs that need to be labelled are those that are significantly different in respect of their composition; nutritional value; mode of storage, preparation or cooking; allergenicity, and human or animal origin.

No GM foods in South Africa currently qualify for mandatory labelling, as the transferred genes in GM foods are from microbes and not animals or humans; are not known allergens, and do not confer improved or enhanced characteristics in terms of composition or nutritional value.

Labelling of GM foods in South Africa is thus entirely voluntary. South African companies may label products 'GM Free' but since no specific guidelines are given, food producers are left to interpret for themselves what this entails.

GM food and South African supermarkets

In 2006, scientists from the GMO Testing Facility at the University of the Free State released a report giving the results of tests on 58 South African food products containing maize and Soya. The products were randomly selected from popular South African retail stores and health shops. The tests did not aim to establish the level of GM but whether or not GM material was present.

It was found that 76% of the 58 products tested were GM positive. Approximately 71% of products labelled "non-GM", "GMO-free" or "organic" were also found to contain GM. These findings make it possible for new regulations to be set that establish threshold levels for "non GM", "GMO Free" and "organic". The consequences of this may be that consumers are given more accurate information about the foodstuff they consume. However, it may also mean that truly organic and GM free-food will be compromised if arbitrary and non-scientific thresholds are established.

It is possible that South African food producers may have expediently exploited the gap in food labelling legislation. However, there has been no open, transparent and participatory debate about GM threshold levels in South Africa and the possible implications for consumers. The absence of appropriate labelling legislation provides a 'free for all' context for producers and creates over-dependence by retailers on guarantees provided by the producers regarding the GM and GM-Free status of the foodstuff.

Results of tests conducted on randomly selected maize products

Product	Producer	Description	Origin	GM/Organic claim	GM Results of Test
Amazon Corn Flakes	Woolworths (Nature's Food)	Cereal	USA	Organic	Positive
Corn Flakes (1)	Bokomo Foods	Cereal	SA		Negative
Corn Flakes (2)	Kellogg Company	Cereal	SA		Negative
Corn Flakes (3)	Woolworths	Cereal		May be genetically modified	Negative
Ace	Tiger Food Brands	Maize Meal	SA		Positive
Blue Bird	Sasko	Maize Meal	SA		Positive
Impala	Premier Foods	Maize Meal	SA		Positive
Iwisa	Premier Foods	Maize Meal	SA		Positive
Knorr Pap Mix	Robertsons	Maize Meal	SA		Positive
Maize Meal	Woolworths	Maize Meal	SA	May be genetically modified	Positive
Plaas Pap	Nola	Maize Meal	SA		Positive
Pride	Pride Milling	Maize Meal	SA		Positive
Summer Cream	Premier Foods	Maize Meal	SA		Positive
White Maize Meal	Earth Products	Maize Meal	SA	GMO free/ Organic	Positive
White Mealie Meal	Nature's Choice	Maize Meal	SA	GMO free/ Organic	Positive-
White Star	Sasko	Maize Meal	SA		Positive
Yellow Mealie Meal	Nature's Choice	Maize Meal	SA		Positive
Maizena Corn Flour	Robertsons	Maize Starch	SA		Negative
Sheridans Corn Flour	Retailer Brands	Maize Starch	SA		Negative
Corn Thins Original	Real Foods	Rice Cakes	Australia	GMO free	Negative
Plan Rice Cakes	Woolworths	Rice Cakes	SA		Negative
Golden Cloud	Tiger Food Brands	Self-raising Flour	SA		Negative
Self-raising Flour	Woolworths	Maize Starch	SA	May be genetically modified	Positive
Snowflake	Premier Foods	Self-raising Flour	SA		Positive
Old El Paso Taco Kit	General Mills	Taco Shells	Australia		Positive
Baby Corn	Woolworths	Vegetable Maize	SA		Negative
Organic Baby Corn	Woolworths	Vegetable Maize	Zambia	Organic	Negative

iv

Results of tests conducted on randomly selected Soya products

Product	Producer	Description	Origin	GM/Organic claim	GM Results of Test
Soya Beans (1)	Health Connection Whole Foods	Soy Beans	SA	Not genetically modified	Negative
Soya Beans (2)	Nature's Choice	Soy Beans	SA		Positive
Soya Crisps	Woolworths	Soy Crisps	SA		Positive
Soya Flour	Health Connection Whole Foods	Soy Flour	SA	GMO free	Negative
Dew Fresh Soya Milk	Dew Fresh Products	Soy Milk	SA		Positive
Nutribev	Hovennuts	Soy Milk	SA		Positive
Simply Soy	SoyEx	Soy Milk	SA		Positive
Soy Milk	Good Hope	Soy Milk	SA	Non-GM	Positive
Soya Milk(1)	Pick 'n Pay	Soy Milk	SA		Positive
Soya Milk(2)	Woolworths	Soy Milk	SA		Positive
Soysense	Woolworths	Soy Milk	USA	Organic	Positive
Cape Creamy	Nature's Choice	Soy Milk Powder	SA	GM free	Positive
Diabet-Mil	Cape Nutraceuticals	Soy Milk Powder	SA	GMO free	Positive
So Fresh	So Fresh International	Soy Milk Powder	SA		Positive
Soya Milk Powder	Health Connection Whole Foods	Soy Milk Powder	SA	GMO free	Positive
SPP	Specialised Protein Powder	Soy Milk Powder	SA	Non-GM	Negative
Knorrox Soya Mince	Robertsons	Soy Mince	SA		Positive
Royco Vita Mince	Master Foods South Africa	Soy Mince	SA		Positive
Soya Chunks	Health Connection Whole Foods	Soy Mince	SA	GMO-free	Positive
Braai Flavour Sausages	Fry Group Foods	Soy Protein	SA	GMO free	Positive
Chic Burger	Soyatech	Soy Protein	SA	GMO free	Positive
Pure Vegetable Sausage	Sultan's	Soy Protein	SA		Positive
Spiced Burgers	Fry Group Foods	Soy Protein	SA	GMO free	Positive
Spicy Soya Burger	Sun-C Foods	Soy Protein	SA		Positive
Vegee Viennas	Penniken Health Food Manufacturers	Soy Protein	SA		Positive
Vegetarian Chicken	Yuh-Der Industries	Soy Protein	SA		Positive
Vegetarian Schnitzel	Woolworths	Soy Protein	SA		Positive
Vegi Steak	Trident Foods	Soy Protein	SA	GMO free	Positive
Soya Drinking Yoghurt	Woolworths	Soy Yoghurt	SA		Positive
Strawberry Yoghurt	Fairfield Dairy	Soy Yoghurt	SA		Positive

v

The full impact of GMOs on human health may be far-reaching. Tests conducted by scientists on animals indicate that there are many possible impacts on human health ranging from allergies to terminal illnesses. South African regulations on labelling of GM foods thus place consumers at great risk. It is also possible that South Africa's labelling laws may be in violation of the South African Constitution.

What can consumers do?

- **Boycott GM products!**
- **Speak to your local supermarket and demand truly GM free foods!**

Write to the Ministers of Health, Agriculture, Trade and Industry, and Environment and Tourism and demand:

- **Mandatory labelling of GM food and feed, including animal products**
- **Compulsory traceability systems to trace GM products from farm- to-plate**
- **Segregation of GM seeds, foodstuffs and animal feed from their non-GM counter-parts**
- **Transparent and democratic public consultation with regard to the setting of threshold levels**
- **Public scrutiny of the GM safety assessments conducted by government**
- **Liability for harm caused by GMOs to be borne by the developer of the GMO.**

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The African Centre for Biosafety briefing paper, **Critical Analysis of South Africa's Labelling Regulations for Genetically Modified Foods** and a paper, by Viljoen, et al, **Detection of GMO in Food Products in South Africa: Implications for GMO Labelling**. Africa Journal of Biotechnology Vol. 5(2) pp. 73-82, 16 January 2006 were the major sources for this fact sheet

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